

**CALGARY  
ASSESSMENT REVIEW BOARD  
DECISION WITH REASONS**

In the matter of the complaint against the property assessment as provided by the *Municipal Government Act*, Chapter M-26, Section 460, Revised Statutes of Alberta 2000 (the Act).

between:

***Stone Lane Properties Ltd. (as represented by Linnell Taylor & Associates),  
COMPLAINANT***

and

***The City Of Calgary, RESPONDENT***

before:

***K. D. Kelly, PRESIDING OFFICER  
K. Coolidge, MEMBER  
P. Pask, MEMBER***

This is a complaint to the Calgary Assessment Review Board in respect of a property assessment prepared by the Assessor of The City of Calgary and entered in the 2012 Assessment Roll as follows:

<b>ROLL NUMBER:</b>	<b>200979441</b>
<b>LOCATION ADDRESS:</b>	<b>7674 – 110 AV NW</b>
<b>HEARING NUMBER:</b>	<b>66499</b>
<b>ASSESSMENT:</b>	<b>\$1,140,000</b>

This complaint was heard on 28th day of June, 2012 at the office of the Assessment Review Board located at Floor Number 4, 1212 – 31 Avenue NE, Calgary, Alberta, Boardroom 6.

Appeared on behalf of the Complainant:

- *Mr. D. Sheridan - Linnell Taylor & Associates*

Appeared on behalf of the Respondent:

- *Mr. K. Buckry - Assessor – City of Calgary*

**REGARDING BREVITY:**

[1] The Composite Assessment Review Board (CARB) reviewed all the evidence submitted by both parties. The extensive nature of the submissions dictated that in some instances certain evidence was found to be more relevant than others. The CARB will restrict its comments to the items it found to be most relevant.

**Board's Decision in Respect of Procedural or Jurisdictional Matters:**

[2] None.

**Property Description:**

[3] The subject is a 76,426 square foot (SF) [1.75 acre (Ac.)] vacant land parcel located in, and part of the new northwest auto mall, adjacent to and just east of Royal Oak Mall and community. The site is located on the west side of 71<sup>st</sup> ST NW and situated between 112 AV NW and 110 AV NW. There is no access to the site from 112 AV NW, a major traffic artery. The site is assessed at \$1,140,000 at \$14.92 per SF. The \$14.92 per SF is derived from dividing the assessed value by the total site area in SF.

[4] **Issues:**

1. The assessment is incorrect because the site contains undevelopable land which has no value.

[5] **Complainant's Requested Value:** \$1,047,807.

**Board's Decision in Respect of Each Matter or Issue:**

**Issue #1:**

[6] The Complainant provided his disclosure Brief C-1 and identified the precise location of the site in conjunction with other adjacent and nearby properties in this planned auto mall development. He argued that the site is over-assessed. He argued that the assessment is based on a gross property area which improperly includes site areas that are considered "sterilized" by virtue of required building setbacks.

[7] The Complainant argued that development of the site is restricted by Land Use Bylaw 84Z2007 which mandates a minimum 6 metre setback for the main building from 112 AV NW. He argued that the site's frontage on 112 AV NW is 95.70 metres.

[8] The Complainant provided a copy of the Alberta Land Titles document which catalogued the history of encumbrances, liens, and interests on the subject's title.

[9] The Complainant acknowledged that other building setback requirements exist in the Land Use Bylaw for the subject, (e.g. side yard; rear yard) however, they relate to building safety standards and related matters. He provided maps and diagrams of the overall development, of which the subject is one part. He provided excerpts of Land Use Bylaw Amendment LOC2006-0037 which regulates development on the site, and referenced one section related to signage in setback areas which he considered relevant to his argument.

[10] The Complainant calculated that an area of 574.20 square metres or 6,180.64 square feet has been "sterilized as a result of the Bylaw requirements. He calculated that at \$14.92 per SF, the 6,180.64 SF of setback area would have been valued at \$92,192.83 in the City's assessment model. He argued that the City's methodology is erroneous.

[11] The Complainant argued that the revised assessment should be \$1,140,000 minus \$92,193 which equals \$1,047,807.

[12] The Complainant tendered his rebuttal document C-2 and re-asserted that setback areas have no value in the market because they are "servient" to the "dominant" or usable portion of the parcel. He suggested that no buyer would assign value to lands which cannot be developed.

[13] The Complainant included a copy of ARB 0944/2010-P where the Board reduced the assessment on a vacant downtown corner lot used for surface parking, in part due to building setback issues. He argued that this Decision supports his position with respect to the matter currently before this Board.

[14] The Complainant requested that the assessment be reduced to \$1,047,807

[15] The Respondent argued that the Complainant has provided no market sales or assessment equity evidence to support his arguments and request. He noted that the Complainant has acknowledged and accepted that the assessed value of the subject is correct, and only questions the application of that value to the entire site.

[16] The Respondent argued that under the Land Use Bylaws governing this site, the entire site area is used to calculate the Floor Area Ratio, which governs the size of the building to be built on the property. He clarified that the City does not use the Complainant's methodology. He argued that the setback areas in question do indeed have value.

[17] The Respondent argued that:

- The Municipal Government Act (MGA) requires the assessment of the entire fee simple interests of a property.
- The MGA requires every municipality to pass a land use bylaw (LUB) which regulates and controls the use and development of land and buildings in a municipality which governs every property.
- The Complainant made no reference to the fact that the lands are also subject to the Northwest Architectural Control Requirements which the landowner drafted and imposed on the lands.
- The setback areas in question do contribute value to the property since they are created for safety, privacy, and environmental protection.
- Setbacks do not restrict the maximum size of an improvement that could be potentially built on a property.
- It is not accepted appraisal practice or theory to exclude setback areas on land parcels.

[18] The Respondent used maps and diagrams and spent considerable time detailing the nature of the overall development of the northwest auto mall and the role and place of the subject in that development. He provided a copy of the Architectural Control Guidelines which the owners prepared and registered on title to the subject and all lands in the broader development concept.

[19] The Respondent argued that any and all restrictions on any property, are reflected or built into the final sale price of that property by the market.

**Board Findings for Issue #1:**

[20] The Board finds that the Complainant has provided no market or assessment equity evidence to support his position.

[21] The Board finds that the Complainant accepts the assessment market valuation parameters of the subject, and only objects to the inclusion of Land Use Bylaw required setback areas in the calculation of assessed value.

[22] The Board finds that it is not accepted appraisal theory or practice to exclude setback areas from property valuations.


[23] The Board finds that the Municipal Government Act requires the assessment of the entire fee simple interests of a property.

[24] The Board finds that the Complainant's ARB 0944/2010-P is not relevant to this appeal because the facts in the referenced case are insufficiently similar to warrant a parallel analysis.

**Board's Decision**

[25] The assessment is confirmed at \$1,140,000.

DATED AT THE CITY OF CALGARY THIS 1 DAY OF August 2012.

  
K. D. Kelly  
Presiding Officer

**APPENDIX "A"**

**DOCUMENTS PRESENTED AT THE HEARING  
AND CONSIDERED BY THE BOARD:**

NO.	ITEM
1. C-1	Complainant Disclosure
2. C-2	Complainant Disclosure - rebuttal
3. R-1	Respondent Disclosure

*An appeal may be made to the Court of Queen's Bench on a question of law or jurisdiction with respect to a decision of an assessment review board.*

*Any of the following may appeal the decision of an assessment review board:*

- (a) the complainant;*
- (b) an assessed person, other than the complainant, who is affected by the decision;*
- (c) the municipality, if the decision being appealed relates to property that is within the boundaries of that municipality;*
- (d) the assessor for a municipality referred to in clause (c).*

*An application for leave to appeal must be filed with the Court of Queen's Bench within 30 days after the persons notified of the hearing receive the decision, and notice of the application for leave to appeal must be given to*

- (a) the assessment review board, and*
- (b) any other persons as the judge directs.*

#### For Administrative Use Only

Appeal Type	Property Type	Property Sub-type	Issue	Sub-Issue
CARB	Commercial/industrial land - auto mall	Vacant land parcel	Data corrections - setback area s/b deleted	Overall parcel value